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State Budget Act¹

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19.06.2014	RT I, 29.06.2014, 109	01.07.2014, the titles of ministers replaced on the basis of subsection 4 of § 107 ³ of the Government of the Republic Act
11.02.2015	RT I, 12.03.2015, 1	01.01.2016
10.12.2015	RT I, 30.12.2015, 4	01.01.2016
07.06.2016	RT I, 21.06.2016, 1	01.07.2016, in part 01.01.2017
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15.04.2020	RT I, 21.04.2020, 1	22.04.2020, in part 01.05.2020
14.04.2021	RT I, 17.04.2021, 1	18.04.2021
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24.11.2021	RT I, 07.12.2021, 2	01.01.2022
16.02.2022	RT I, 10.03.2022, 1	21.03.2022
16.11.2022	RT I, 30.11.2022, 1	10.12.2022
07.12.2023	RT I, 22.12.2023, 2	01.01.2024, in part 01.01.2030

Chapter 1 General Provisions

§ 1. Scope of regulation

(1) This Act provides the conditions and procedure for the drafting and passage of the state budget and the use of the funds in the state budget. In addition, the bases for drafting the state budget are provided, pursuant to which the fiscal policy opportunities arising from the state financial forecasts and strategic development documents are followed when drafting the state budget.

(2) To meet the requirements established for drafting the state budget, this Act provides the conditions for the assumption of obligations and the planning of resources by the central government sub-sector entities of the general government sector.

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

§ 2. General government sector and central government sub-sector

(1) The general government sector shall include the entities specified in paragraph 2.112 of Annex A to Regulation (EU) No 549/2013 of the European Parliament and of the Council on the European system of national and regional accounts in the European Union (OJ L 174, 26.06.2013, p. 1–727).

(2) The general government sector is divided into the central government, local government and social security funds sub-sector. The entities belonging to the central government sub-sector (hereinafter *central government*) include:

- 1) governmental authority, state authority agency administered by governmental authority, county court, administrative court and circuit court (hereinafter *state authorities*);
- 2) the Chancellery of the *Riigikogu*, the Office of the President of the Republic, the National Audit Office, the Office of the Chancellor of Justice and the Supreme Court (hereinafter *constitutional institutions*) and the authorities in their area of administration;
- 3) legal person in public law, foundation established by the state and company with state participation defined as central government entity pursuant to Regulation (EU) No 549/2013 of the European Parliament and of the Council (hereinafter *central government legal persons*).

(3) Statistics Estonia shall publish the list of the general government sector entities on its website and inform of the belonging of an entity to the general government sector.

§ 3. Area of government of ministry

(1) For the purposes of this Act, the area of government of the ministry means the ministry together with the state authorities in its area of government.

(2) The provisions of this Act concerning the ministry, the area of government of the ministry and the state authorities shall apply to the constitutional institutions and the authorities in their area of administration, unless otherwise provided by this Act.

(3) The provisions of this Act concerning the ministry and the area of government of the ministry shall apply to the Government Office and the area of administration of the Government Office.

§ 4. Fiscal Council

(1) The Fiscal Council is the advisory board formed pursuant to § 4² of the Eesti Pank Act, which assesses the state macroeconomic forecasts and the state financial forecasts and monitors the compliance with the budgetary rules specified in Chapter 2 of this Act pursuant to the requirements established in this Act and the European Union law.

(2) If an opinion of the Fiscal Council is disregarded, the Government of the Republic shall justify it publicly.

(3) The Ministry of Finance shall justify disregarding an assessment provided in respect to the state macroeconomic forecast (hereinafter *macroeconomic forecast*) and the state financial forecast (hereinafter *financial forecast*).

§ 4¹. Submission of data

The Ministry of Finance has the right to receive necessary data from the ministries and other government sector entities for the preparation of the budget strategy of the state (hereinafter *budget strategy*), stability programme, draft state budget and forecasts.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

Chapter 2 Budgetary Rules

§ 5. Budget position and medium-term budgetary objective

(1) The budget position of the general government sector is the difference between the total revenue and total expenditure of the general government sector.

(2) The structural budget position of the general government sector is the cyclically adjusted budget position of the general government sector, which does not take into account one-off or temporary transactions.

(3) The medium-term budgetary objective of the general government sector is established in accordance with the Treaty on Stability, Coordination and Governance in the Economic and Monetary Union (RT II, 08.11.2012, 3).

[RT I, 22.12.2023, 2 – entry into force 01.01.2024]

§ 6. Budget position rules

(1) The state budget must be drafted in such way that the structural budget position of the general government sector is in balance or in surplus taking into account the state financial forecast specified in § 15 of this Act and in accordance with Article 3 of the Treaty on Stability, Coordination and Governance in the Economic and Monetary Union.

[RT I, 22.12.2023, 2 – entry into force 01.01.2024]

(1¹) The condition specified in subsection 1 of this section is deemed to be fulfilled if the annual structural balance position of the general government sector complies with the country-specific medium-term objective specified in the Stability and Growth Pact, as amended, pursuant to which the structural deficit may not exceed 0.5 per cent of gross domestic product at current prices.
[RT I, 22.12.2023, 2 – entry into force 01.01.2024]

(1²) Where the ratio of public debt to gross domestic product at current prices is below 30 per cent and the risks related to the long-term sustainability of public finances are low, the structural deficit specified in subsection 11 of this section may, within the framework of the medium-term budgetary objective, amount to no more than one per cent of gross domestic product at current prices.
[RT I, 22.12.2023, 2 – entry into force 01.01.2024]

(1³) [Repealed – RT I, 22.12.2023, 2 – entry into force 01.01.2024]

(2) It shall be ensured by law or on the basis of law that the budget of a central government legal person is drafted and approved in such way that the difference between the operating revenue and expenses during the budgetary year (hereinafter *operating result*) is in balance or in surplus.

(3) It shall be ensured by law or on the basis of law that the planned operating result of a central government legal person may be in deficit up to 30 per cent of the operating revenue during the budgetary year if the deficit of the operating result is covered from the liquid assets previously accumulated as surplus of the operating result.

(4) The requirement provided for in subsection 2 of this section shall not apply to a central government legal person if the deficit of its planned operating result is related to the foundation, reorganisation or dissolution of the central government legal person envisaged in the scheme of operations or business plan.

(5) The accounting methodology of the operating revenue and the operating expenses of a central government legal person shall be established by a regulation of the minister in charge of the policy sector, taking into account the principles established by Regulation (EU) No 549/2013 of the European Parliament and of the Council.

§ 7. Adjustment mechanism

(1) If, according to the state financial forecast specified in § 15 of this Act, the structural budget position of the general government sector is in a larger deficit than permitted in subsection 1 of § 6 of this Act, then within one month of the publication of the forecast, the minister in charge of the policy sector submits to the Government of the Republic for information an analysis of the situation and, where necessary, proposals for improving the structural budget balance of the general government sector.
[RT I, 22.12.2023, 2 – entry into force 01.01.2024]

(2) If, according to the state financial forecast, the deficit of the structural balance of the general government sector is larger than permitted in subsection 1 of § 6 of this Act by more than 0.5 per cent of the gross domestic product (hereinafter GDP) or if the European Commission and the Council of the European Union, in the process of coordination of the budgetary policy of the European Union pursuant to Council Regulation (EC) No 1466/97, find that the structural budget position of the Estonian general government sector significantly deviates from the medium-term budgetary objective specified in subsection 3 of § 5 of this Act or from the adjustment path for the achievement thereof, the Government of the Republic must implement measures to improve the budget position, following the requirements of the Stability and Growth Pact.
[RT I, 22.12.2023, 2 – entry into force 01.01.2024]

(3) For the purposes of this Act, the Stability and Growth Pact shall have the same meaning as provided for in Council Regulation (EC) No 1466/97 and Council Regulation (EC) No 1467/97 on speeding up and clarifying the implementation of the excessive deficit procedure (OJ L 209, 02.08.1997, p. 6–11).

(4) The measures specified in subsection 2 of this section shall be implemented in such way that the structural budget position of the general government sector would be improved by at least 0.5 per cent of the GDP in the year when the difference in the structural budget position deficit of the general government sector becomes evident.
[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

§ 8. Compensation mechanism

[Repealed – RT I, 22.12.2023, 2 – entry into force 01.01.2024]

§ 9. Exemption clause

The implementation of the measures specified in subsection 2 of § 7 of this Act may be postponed in case of extraordinary circumstances pursuant to the Stability and Growth Pact.
[RT I, 22.12.2023, 2 – entry into force 01.01.2024]

§ 10. Net debt rule for central government legal person

(1) It shall be ensured by law or on the basis of law that the difference between the debt obligations and the total amount of the liquid assets of a central government legal person planned as at the end of a budgetary year (hereinafter *net debt*) may form up to 40 per cent of the operating revenue planned for the same budgetary year throughout the period included in the financial plan submitted on the basis of § 12 of this Act. The Government of the Republic shall decide on the permission to increase the net debt in excess of 40 per cent, taking into account the requirements provided for in this Chapter.

(2) The calculation methodology of the debt obligations and liquid assets of a central government legal person shall be established by a regulation of the minister in charge of the policy sector.

§ 11. Exceptions from budget position and net debt rules

(1) The state budget may, in justified cases, impose additional restrictions on the operating result or net debt of a central government legal person specified in §§ 6 and 10 of this Act. The obligation of a central government legal person to adhere to such restrictions shall be ensured by law or on the basis of law.

(2) The imposition of the additional restrictions specified in subsection 1 of this section shall be permitted if at least one of the following circumstances occurs:

- 1) the state financial forecast indicates the increase of the budget position deficit of the general government sector during a budgetary year in excess of two per cent of the GDP;
- 2) the state financial forecast indicates the growth of the debt of the general government sector during a budgetary year in excess of 50 per cent of the GDP;
- 3) the Government of the Republic is required to implement the measures improving the budget position and specified in subsection 2 of § 7 of this Act.

§ 12. Financial plan of central government legal person

(1) It must be ensured by law or on the basis of law that a central government legal person submits annually a financial plan concerning its current budgetary year, the preceding budgetary year and the next four budgetary years. The data are submitted with the intermediation of the ministry exercising the rights of a founder or the ministry in the corresponding field to the Ministry of Finance by 15 July.
[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(2) The requirements towards the content of the financial plan and the financial plan submission procedure shall be established by a regulation of the minister in charge of the policy sector.

§ 13. Receipt of additional information from central government legal person

(1) The minister in charge of the policy sector and the minister exercising the rights of a founder or the minister in the corresponding field shall be entitled, for the assessment of the compliance with the budgetary rules provided for in this Chapter, to receive from a central government legal person the relevant information.

(2) The minister exercising the rights of a founder or the minister in the corresponding field shall be entitled, for the assessment of an application for the receipt of support from the state budget and the inspection of the use of the support, to receive from a central government legal person the relevant information.

(3) The minister in charge of the policy sector shall receive the information with the intermediation of the minister exercising the rights of a founder or the minister in the corresponding field.

§ 14. Monitoring of compliance with budgetary rules

The Fiscal Council shall present an opinion regarding the objectives of the structural budget position of the general government sector recorded in the budget strategy and the stability programme and the achievement of the structural budget position objective for the previous budgetary year prior to the approval of the budget strategy and the stability programme, following the budget position rules and the necessity to adjust the structural budget position.
[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

Chapter 3

State Budget Framework and Bases

Subchapter 1 Macroeconomic Forecast and Financial Forecast

§ 15. Macroeconomic forecast and financial forecast

(1) The objective of the macroeconomic forecast is to describe the state economic environment together with the likely developments and to inform the public thereof.

(2) The macroeconomic forecast provides the basis for the financial forecast which describes the revenue, expenditure and investments of the general government sector together with the likely changes. The financial forecast provides the basis for the budget strategy, stability programme and draft state budget.
[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

§ 16. Requirements for macroeconomic forecast and financial forecast

(1) The macroeconomic forecast and the financial forecast shall be prepared annually with regard to the current budgetary year and the following four years, relying on the latest known data series. The data used as the external environment prerequisites for the macroeconomic forecast and the financial forecast shall not be older than two months by the intended publication date of the forecast.

(2) The alternative assumptions used in the preparation of the macroeconomic forecast and the financial forecast shall be based on how exact the previous forecasts have been, and the relevant risk scenarios shall be taken into account. The macroeconomic forecast shall present in addition to the baseline scenario at least one risk scenario, and its potential impact on the accrued revenue and balance of the state budget shall be assessed. The financial forecast shall be prepared on the basis of the most likely or a more conservative scenario of the macroeconomic forecast.

(3) The macroeconomic forecast and the financial forecast shall contain a sensitivity analysis, which explores how the main fiscal variables are formed on the basis of various economic growth and interest rate forecasts.

(4) The explanatory memorandum on the macroeconomic forecast and the financial forecast shall compare the forecast to the most up-to-date forecasts of the European Commission and other independent institutions, and describe and substantiate the material differences. The validity of the macroeconomic forecast and the financial forecast shall be evaluated on a regular basis and impartially, based on objective criteria, in order to ascertain the existence of possible systemic deviations during at least four consecutive years, and both the evaluation given to the forecasts and the measures necessary in case of systemic deviations for the liquidation thereof shall be disclosed.
[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

§ 17. Preparation of macroeconomic forecast and financial forecast

(1) The Ministry of Finance shall prepare the macroeconomic forecast and the financial forecast pursuant to the requirements provided for in this Act and the European Union law.

(2) The officials or employees preparing the macroeconomic forecast and the financial forecast shall be independent in the preparation of the forecast and choosing the methods of preparation.

§ 18. Evaluation and publication of macroeconomic forecast and financial forecast

(1) The Fiscal Council shall provide an opinion regarding the macroeconomic forecast and the financial forecast within two weeks as of their publication. The Ministry of Finance shall justify disregarding the opinion of the Fiscal Council publicly within two weeks as of the publication of the opinion of the Fiscal Council.

(2) The Ministry of Finance shall publish the macroeconomic forecast and the financial forecast on its website immediately after the preparation of the forecast.

Subchapter 2

Strategic Development Documents

§ 19. Strategic development documents

(1) The strategic development documents are the long-term development strategy of the state, general principles of policy, sectoral development plan and programme.
[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(1¹) The long-term development strategy of the state is a development document which determines the comprehensive vision for policy areas, national strategic goals and significant changes required for implementing them for at least 15 years.
[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(2) The general principles of policy is a development document which determines the vision, national objective and priorities for one or several interrelated policy areas.

(3) The sectoral development plan is a development document which comprehensively determines the general objective and sub-objectives for one or several policy areas and the indicators providing an opportunity to measure these, and the policy instruments through which it is planned to achieve the established objectives.

(4) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(5) The programme is a development document which determines the measures, indicators, activities and financing scheme targeted at the achievement of a sub-objective of a performance area.
[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(6) The strategic development documents shall be mutually consistent.

(7) The constitutional institutions are not required to prepare the strategic development documents.

§ 20. Preparation and implementation of strategic development documents and amendments thereto

(1) The long-term development strategy of the state and the general principles of policy are adopted by the *Riigikogu* either on its initiative or on the proposal of the Government of the Republic.
[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(2) The sectoral development plan shall be prepared at least for the budget strategy period. The sectoral development plan shall be approved by the Government of the Republic unless otherwise provided by law. The sectoral development plan shall be submitted, prior to approval, to the *Riigikogu* for deliberation.

(3) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(4) The programme shall be prepared in compliance with the budget strategy period. The programme shall be approved by the minister. If several ministries contribute to the achievement of the programme objective, the ministers shall approve the whole programme or the programme shall be divided into sub-programmes to be approved by the ministers.
[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(5) The procedure for the preparation, implementation, reporting and evaluation of the sectoral development plan and the programme and the amendments thereto shall be established by a regulation of the Government of the Republic.
[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

Subchapter 3 Stability Programme

[RT I, 07.07.2017, 4 - entry into force 01.01.2020]

§ 21. Content of budget strategy

[Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

§ 22. Preparation of budget strategy

[Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

§ 23. Stability programme

(1) The Ministry of Finance shall prepare the stability programme, which complies with Council Regulation (EC) No 1466/97.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(2) The stability programme shall be prepared in compliance with the fiscal policy objectives provided in the budget strategy, the general objectives of the Government of the Republic and their financing scheme.

(3) The Government of the Republic approves the stability programme not later than eight months before the beginning of the next budgetary year, and the Ministry of Finance publishes the stability programme on its website immediately after its approval.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

§ 23¹. Content of stability programme

The stability programme must include, on a yearly basis, the data specified in clauses 1–6, 9–11 and 13 of subsection 3 of § 25¹ of this Act, and a comparison between the previous and the updated stability programme, if the policy goals have changed while compared to the previous stability programme.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

§ 24. Approval of budget strategy

[Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

§ 25. Publication of budget strategy and stability programme

[Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

Chapter 4 Budget Strategy and State Budget

[RT I, 07.07.2017, 4 - entry into force 01.01.2020]

Subchapter 1 Content and Structure of Budget Strategy and State Budget

[RT I, 07.07.2017, 4 - entry into force 01.01.2020]

§ 25¹. Content of budget strategy

(1) The budget strategy determines the main directions of the state fiscal policy and records the general objectives of the Government of the Republic, which are intended to be implemented during the budget strategy period, and the funds planned for the implementation (hereinafter *financing scheme*). The budget strategy is prepared each year with regard to at least the next year and the following three years (hereinafter *budget strategy period*).

(2) The basis for the financing scheme is the financial forecast.

(3) The budget strategy shall include on a yearly basis:

- 1) the state economic situation analysis based on the macroeconomic forecast and the financial forecast;
- 2) the forecast of the major items of revenue and expenditure of the general government sector, which is based on the assumption that the policy will not be changed;
- 3) the state fiscal policy objectives, including the budget position of the general government sector and the expected amount of debt;
- 4) a description of which policy shifts will be used to move from forecasts to state fiscal policy objectives;
- 5) an assessment of the effect of the planned policy shifts on the general government financing in the medium term and the long-term sustainability of the public finances;
- 6) the provisional budget position of the sub-sectors of the general government sector or entities included therein and other financial information together with significant changes in the financing and financial management principles;
- 7) the allocation to the area of government of a ministry of the maximum volumes of funding planned for the performance areas during the budget strategy period;

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

- 8) the comparison between the previous and updated budget strategy if the policy objectives have changed compared to the previous budget strategy;
 - 9) the planned investments;
 - 10) the forecast of the liquid assets and debt of the general government sector, including the forecast of the changes in the state assets, liabilities and net assets (budgetary balance sheet);
 - 11) the forecast of the state cash flow;
 - 12) in case of any changes in the amount of the funds or omission of the funds requested by constitutional institutions, the changes made by the Government of the Republic and disagreements together with justification;
 - 13) the planned foreign support.
- [RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(4) If an emergency situation, state of emergency or state of war exists during the preparation of the budget strategy, the Government of the Republic may comply with the provisions of subsection 3 of this section partially, while justifying it in the budget strategy.

[RT I, 21.04.2020, 1 – entry into force 01.05.2020]

§ 26. Content of state budget

(1) The state budget is the annual financial plan of the state which records the funds (hereinafter *funds*) which the state plans to accumulate, receive as support, intermediate and use during the budgetary year.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(2) In the state budget, the funds shall be classified on the basis of the budget classification administratively between the areas of government of the Chancellery of the Riigikogu, Office of the President of the Republic, National Audit Office, Office of the Chancellor of Justice, Supreme Court and the ministries.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(3) The administrative classification shows which areas of government of the ministries accumulate, receive as support, intermediate or use the state budget funds. In the administrative classification, the Government of the Republic may also be mentioned with regard to the funds to be used by the Government of the Republic.

(4) According to economic content, the state budget funds shall be divided into revenue, expenditure, investments and financing transactions based on the following:

- 1) revenue means all the funds, which the state accumulates or receives as support in the performance of its functions;
- 2) expenditure means the funds used by the state, which are neither investments nor financing transactions;
- 3) investments mean the funds planned for the acquisition and renovation of tangible and intangible assets;
- 4) financing transactions mean the transactions with financial assets or liabilities where, on a double-entry basis, both entries are made in the financial assets or liabilities and as a result of which the budget position does not change.

(5) In the state budget, the expenditures are classified on the basis of performance areas and programme activities.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(6) The classification of the budget of constitutional institutions under subsection 5 of this section shall be decided by the Government of the Republic on the initiative of each constitutional institution.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(7) Investments with the cost of ten million euros or more are classified on the basis of investment objects in the state budget.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(8) The budget of the areas related to state secret is classified pursuant to subsections 5 and 7 of this section to the extent which is not at variance with the State Secrets and Classified Information of Foreign States Act and legislation established on the basis thereof.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

§ 27. Budgetary year

(1) The state budget shall be drafted with regard to one budgetary year.

(2) The budgetary year shall begin on 1 January and end on 31 December.

§ 28. Structure of state budget

(1) The following shall be presented in the state budget:

- 1) the consolidated budget of the state budget funds;
- 2) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]
- 3) the classification of the state budget funds.

(2) The State Budget Act shall stipulate the provisions which are to be submitted pursuant to an obligation arising from the legislation or which are related to the regulation or conditions of the accumulation, receipt as support, intermediation or use of the state budget funds during the budgetary year.

(3) The State Budget Act shall not stipulate the provisions for the amendment or repeal of another Act.

§ 29. Budget classification

(1) The budget classification comprises the detailed breakdown of the funds and the accounting policies and concepts used in budgeting, financial management and strategic planning.

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(2) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(3) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(4) The budget classification shall be established by a regulation of the minister in charge of the policy sector.

§ 30. Compulsory breakdown of state budget

[Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

§ 31. Additional breakdown of expenditure, investments and financing transactions

(1) The Government of the Republic shall break down the investments in immovables of the area of government of the ministry specified in the state budget by properties. The Government of the Republic may break down other investments, expenditure and financing transactions of the area of government of the ministry specified in the state budget in compliance with the budget classification.

(2) The minister shall break down the funds of the area of government of the ministry specified in the state budget administratively and according to economic content in the budget of the area of government in compliance with the budget classification and following the breakdown of the Government of the Republic established on the basis of subsection 1 of this section.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(3) The constitutional institutions and the authorities in their area of administration shall break down the funds specified in the state budget according to economic content or based on activity in their budget in compliance with the budget classification.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

§ 32. Funds with and without limits and transferable tax

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(1) The state budget funds are divided into the funds with and without limits. No restrictions shall be imposed by the state budget on the amount of liabilities assumed on account of the funds without limits.

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(2) The funds without limits include:

1) the expenditure, investment and financing transaction, the possibility of making which depends on the accrual of specific revenue (hereinafter *funds depending on revenue*);

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

2) the expenditure, investment and financing transaction, the amount of which arises from law (hereinafter *estimated funds*);

3) revenue;

4) non-monetary income and expenses.

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(3) The taxes, fees or other charges planned in the state budget both as revenue and expenditure, which the state collects and transfers to a person designated by legislation (hereinafter *transferable tax*), shall be transferred to the beneficiary according to actual revenue.

(4) A limit shall be established on the use of the funds with limits under the State Budget Act.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

§ 33. Transfer of state budget funds

[Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

Subchapter 2

Compilation of Budget Strategy and Draft State Budget

[RT I, 07.07.2017, 4 - entry into force 01.01.2020]

§ 33¹. Preparation of budget strategy

(1) The budget strategy shall be prepared by the Ministry of Finance.
[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(2) The information concerning the coming years provided in the budget strategy for the previous period shall be amended upon the approval of the new budget strategy only in case the general objective of a performance area, the action programme of the Government of the Republic, the main directions of the state fiscal policy, the macroeconomic forecast, financial forecast or relevant legislation have changed.
[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(3) [Repealed – RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(4) An application for the allocation of the funds from the state budget to a legal person in public law shall be submitted by the ministry with whose area of competence the activities of the corresponding legal person in public law are mainly connected, among the data submitted for preparation of the budget strategy and the state budget.
[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(5) The conditions and procedure for preparation of the budget strategy and the state budget shall be established by a regulation of the Government of the Republic.
[RT I, 07.07.2017, 4 – entry into force 01.01.2019;

§ 34. Bases for compilation of draft state budget

The draft state budget is compiled on the basis of the budget strategy and the latest financial forecast.
[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

§ 34¹. Budget strategy and approval of state budget

(1) The Government of the Republic approves the budget strategy and the draft state budget considering that these must be submitted to the Riigikogu not later than three months before the beginning of a budgetary year.
[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(2) [Repealed – RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(3) [Repealed – RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(4) [Repealed – RT I, 07.12.2021, 1 – entry into force 15.12.2021]

§ 34². Spending review

(1) For the productive and efficient use of public funds and enhancing the flexibility of the functioning of the state, the Government of the Republic may prepare the spending review in planning the state budget funds.

(2) The spending review shall make specific proposals for more influential, efficient and economical use of the state budget funds.

(3) The conditions and procedure for preparation of the spending review shall be established by a regulation of the Government of the Republic.
[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

§ 35. Budget project for area of government of ministry

(1) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(2) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(3) The opinion of the Council for Administration of Courts regarding the conformity of the funds planned for the county courts, administrative courts and circuit courts to the principles of the formation of annual budgets of courts shall be enclosed to the budget project of the Ministry of Justice.

(4) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

§ 36. Budget negotiations

[Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

§ 37. Legislative proceeding of draft state budget by Government of the Republic

(1) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(2) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(3) In case of any changes in the amount of the funds prescribed in the draft state budget for the county courts, administrative courts or circuit courts, the Government of the Republic shall submit the made changes together with the opinion of the Council for Administration of Courts in the explanatory memorandum to the draft state budget.

§ 37¹. Specifications for preparation of budget strategy and draft state budget

[Repealed – RT I, 07.12.2021, 1 – entry into force 15.12.2021]

§ 38. Submission of draft state budget to *Riigikogu*

(1) The Government of the Republic shall submit the draft state budget together with the explanatory memorandum to the *Riigikogu* not later than three months before the beginning of the budgetary year.

(2) The draft state budget submitted to the *Riigikogu* shall conform to the published legislation and the draft legislation initiated by the Government of the Republic in the *Riigikogu* prior to the submission of the draft state budget. The submitted draft state budget may take into account the amendments made during the legislative proceeding in the *Riigikogu* in the draft legislation initiated by the Government of the Republic in the *Riigikogu*.

(3) [Repealed – RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(4) [Repealed – RT I, 07.12.2021, 1 – entry into force 15.12.2021]

Subchapter 3 Legislative Proceeding of Draft State Budget in *Riigikogu*

§ 39. Legislative proceeding of draft state budget in *Riigikogu*

The *Riigikogu* shall conduct the legislative proceeding of the draft state budget on the basis of the *Riigikogu* Internal Rules and Rules of Procedure Act with the specifications arising from this Act.

§ 40. Motions to amend draft state budget

(1) The initiator of a motion for amending the draft state budget, which would have the effect of decreasing estimated revenue or increasing or reallocating expenditure, investment or financing transaction, shall append financial calculations specifying the necessary sources for covering expenditure.

(2) A motion to amend the draft state budget shall not cause a structural state budget deficit, an increase in the state budget deficit or a decrease in the structural state budget surplus.

§ 41. Passage of state budget

The *Riigikogu* shall pass a state budget as an Act.

§ 42. Incurring expenditure if state budget is not passed by beginning of budgetary year

(1) If the *Riigikogu* has failed to pass the state budget by the beginning of the budgetary year, the area of government of a ministry, prior to the passage of the state budget, can make expenditure, investments and financing transactions each month of the new year within up to one-twelfth of the corresponding expenditure, investment or financing transaction in the state budget for the previous year on the condition that the expenditure, investment or financing transaction:

1) is also prescribed in the draft state budget for the new year and

2) does not exceed one-twelfth of the amount of the corresponding expenditure, investment or financing transaction prescribed in the draft budget for the new year.

(2) If the *Riigikogu* has failed to pass the state budget by the beginning of the budgetary year, the rates and limits established for the previous year based on the State Budget Act shall apply until the passage of the state budget.

(3) If, during a state of war, the *Riigikogu* has failed to pass the state budget by the beginning of the budgetary year, the Government of the Republic shall decide on the implementation of the draft state budget submitted to the *Riigikogu* until the passage of the state budget by the *Riigikogu*. In such case, prior to the passage of the state budget by the *Riigikogu*, the expenditure, investments and financing transactions made on a monthly basis shall not exceed in total one-twelfth of the expenditure, investments and financing transactions in the state budget for the previous year.

Subchapter 4

Amendment of State Budget and Supplementary Budget

§ 43. Amendment of state budget

(1) In order to amend the state budget without amending the total amount of funds, the Government of the Republic may initiate a draft State Budget Amendment Act not later than two months before the end of the budgetary year.

(2) The Ministry of Finance shall compile a draft State Budget Amendment Act together with the explanatory memorandum.

(3) The submission, deliberation and passage of a draft State Budget Amendment Act shall be conducted pursuant to the procedure provided for in §§ 39 and 40 of this Act.

§ 44. Supplementary budget

(1) In order to amend the state budget amending the total amount of funds, the Government of the Republic may initiate a draft supplementary budget not later than three months before the end of the budgetary year.

(2) The Ministry of Finance shall compile a draft supplementary budget together with the explanatory memorandum.

(3) The submission, deliberation and passage of a draft supplementary budget shall be conducted pursuant to the procedure provided for in §§ 39 and 40 of this Act.

§ 45. Specifications for initiation of amendment of state budget and supplementary budget

(1) After the approval by the *Riigikogu* of a resolution on increasing the defence readiness or declaration of a state of emergency or a state of war, and for the performance of the obligations provided for in a collective self-defence agreement, the Government of the Republic may submit to the *Riigikogu* a draft State Budget Amendment Act or a draft supplementary budget and decide, if necessary, on the implementation thereof until such time as the *Riigikogu* adopts a resolution on the matter, whereas the total amount of expenditure to be incurred before the *Riigikogu* adopts a resolution on the matter shall not exceed ten per cent of the amount of expenditure in the state budget for the current year. If at the time of increased defence readiness or a state of war, a draft State Budget Amendment Act or a draft supplementary budget provides for a change in the benefits or remuneration rates prescribed by law, a draft for the amendment of the relevant Act shall be submitted simultaneously with the draft State Budget Amendment Act or the draft supplementary budget.

[RT I, 12.03.2015, 1 – entry into force 01.01.2016]

(2) The time limits specified in subsection 1 of § 43 and subsection 1 of § 44 of this Act shall not apply if the reason for the initiation of the amendment of the state budget or supplementary budget is the following:

1) resolution or prevention of a financial crisis that may cause difficulties related to liquidity or solvency for the credit institutions, insurance undertakings or financial institutions or central counterparties (hereinafter *financial institutions*) or significant disruptions in the payment and settlement systems or securities settlement systems;

[RT I, 30.11.2022, 1 – entry into force 10.12.2022]

2) ensuring of financial stability of a foreign state, eurozone or a Member State thereof;

3) increasing of defence readiness, performance of the obligations provided for in a collective self-defence agreement, declaration of an emergency situation, a state of emergency, a state of war, or mobilisation;

[RT I, 12.03.2015, 1 – entry into force 01.01.2016]

4) resolution of the *Riigikogu* specified in subsection 1 of § 73 of this Act;

(3) In order to perform the duties related to increased defence readiness and a state of war at the time thereof, carry out mobilisation or perform the obligations provided for in a collective self-defence agreement, the Government of the Republic may, on the proposal of the minister in charge of the policy sector, submit a draft State Budget Amendment Act to the *Riigikogu*, and, if necessary, decide on the implementation of the draft budget submitted to the *Riigikogu* until such time as the *Riigikogu* adopts a resolution on the matter.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

Subchapter 5

Connection between State Budget and Local Government Budgets

§ 46. Connection between state budget and local government budgets

(1) The state budget grants support to local governments:

- 1) from the equalisation fund;
- 2) from the support fund;
- 3) for supporting specific activities or investment case-by-case.

(2) The representatives of the local governments and national associations of local governments and the representatives of the Government of the Republic shall conduct negotiations with the objective to agree on the following issues:

- 1) the amount and principles of receipt of transferable taxes;
- 2) the principles of distribution, conditions of use, principles of formation of amount, and the amounts of support specified in subsection 1 of this section for the budget strategy period and budgetary year;
- 3) the principles of covering the expenses of the state functions imposed on a local government by law;
- 4) the methodology of recording the information specified in clauses 1 and 2 of this subsection in the budget strategy and the draft state budget;
- 5) the measures for ensuring financial discipline and amount of surplus or deficit of the consolidated budget of a local government for the budget strategy period;
- 6) if the situation specified in subsection 2 of § 7 of this Act arises, the measures for the local governments which improve the structural budget position of the general government sector.

(3) The agreements achieved on the issues specified in subsection 2 of this section shall be recorded in the budget strategy, draft state budget, draft Act or other legislation. The Government of the Republic shall decide on the issues where no agreement is reached upon the preparation of the budget strategy and the draft state budget.

(4) The minutes concerning the agreements entered into during the negotiations and the parties' disagreements shall be enclosed to the budget strategy or the explanatory memorandum to the draft state budget.

(5) The budget strategy shall provide the information concerning the provisional amounts of the taxes transferable to the local governments and the support granted from the equalisation fund and the support fund.

§ 47. Equalisation fund

(1) The principles of distribution of the equalisation fund shall be determined by law. The size of the equalisation fund and the values of the figures underlying the distribution shall be determined by the state budget.

[RT I, 13.03.2014, 2 – entry into force 01.01.2020 – entry into force changed [RT I, 21.06.2016, 1]]

(2) The objective of the equalisation fund is, without determining the conditions of using the funds, to harmonise the opportunities for performance of the functions of the local governments. The distribution of the equalisation fund shall use as the basis the income tax and land tax received by a local government, the number of residents of a local government and other specifications of a local government.

(3) The distribution of the equalisation fund between the local governments shall be established by an order of the Government of the Republic.

[RT I, 13.03.2014, 2 – entry into force 01.01.2015]

§ 48. Support fund

(1) The size of the support fund and the types of support included therein shall be determined in the state budget.

(2) The support fund means the support granted to the local governments for the use pursuant to the purposes and conditions provided by law or the support granted for the purposes determined in the state budget, which shall be distributed only based on the figures.

(3) The figures providing the basis for the distribution of the support fund and the bases for the calculation thereof shall be established by law. The values of the figures shall be determined in the state budget.

[RT I, 13.03.2014, 2 – entry into force 01.01.2020, entry into force changed [RT I, 21.06.2016, 1]]

(4) The conditions and procedure for the distribution and use of the support fund shall be established by a regulation of the Government of the Republic.
[RT I, 13.03.2014, 2 – entry into force 01.01.2015]

(5) The Government of the Republic shall establish, by a regulation specified in subsection 4 of this section, also the figures providing the basis for the distribution of the support fund if the support fund includes support with the duration of one year determined in the state budget, and the figures providing the basis for the distribution thereof are not provided by law.
[RT I, 13.03.2014, 2 – entry into force 01.01.2015]

(6) The distribution of the support fund between the local governments shall be established by an order of the Government of the Republic.
[RT I, 13.03.2014, 2 – entry into force 01.01.2015]

§ 49. Payments from equalisation fund and support fund

(1) The rules for the execution of payments established on the basis of subsection 4 of § 64 of this Act shall provide the conditions and procedure for the payment of support and making the advance payments of support assigned to a local government on the basis of subsection 3 of § 47 and subsection 6 of § 48 of this Act.

(2) Unless the Government of the Republic has established the distribution specified in subsection 3 of § 47 and subsection 6 of § 48 of this Act by the beginning of a budgetary year, the payments shall be made to the local governments until the establishment of the distribution to ensure sufficient funds. A local government shall be paid each month up to one-twelfth of the amount allocated for the same purpose in the previous budgetary year on the basis of the distribution approved by the Government of the Republic, taking into account the amount planned in the state budget for the current budgetary year or the amount planned in the draft state budget, unless the state budget for the current year has been passed.
[RT I, 13.03.2014, 2 – entry into force 01.01.2015]

§ 50. Case-by-case support

(1) A ministry shall grant targeted support to a local government for investments or operating expenses from the funds prescribed for the area of government of the ministry by the state budget on a case-by-case basis.

(2) When supporting the investment of a local authority and an entity under the dominant influence thereof on a case-by-case basis, excluding the case specified in subsection 7 of § 53 of this Act, the legislation shall prescribe at least:

- 1) the objective of granting support;
 - 2) the activities supported;
 - 3) if applicable, the rate of self-financing;
 - 4) the principles for assessment of application;
 - 5) the procedure for the making of payments of support;
 - 6) the bases and procedure for the reclamation of support.
- [RT I, 13.03.2014, 2 – entry into force 01.01.2017]

(3) The Minister may establish a regulation conforming to the conditions specified in subsection 2 of this section for granting the investment support to a local government and an entity under the dominant influence thereof on a case-by-case basis from the funds prescribed in the budget of the area of government of a ministry.
[RT I, 13.03.2014, 2 – entry into force 01.01.2017]

(4) The case-by-case investment support shall be granted from the state budget to a local government on the following conditions:

- 1) the supported investment shall contribute to fulfilling the sectoral objective in the development plan of a local authority or county development document related to the investment;
[RT I, 07.07.2017, 4 – entry into force 01.01.2018]
- 2) the development plan and the budget strategy of a local government shall comprise at least the period specified by law;
- 3) when contributing to the self-financing, a local government shall be able to ensure the self-financing on the conditions prescribed by law.

(5) If a local government or a dependent entity under the dominant influence thereof is required to cover the self-financing of an investment, the prerequisite for granting the investment support shall be the implementation of the financial discipline measures established by law.

§ 51. Covering of expenses of state function

(1) The basis for covering the expenses of a state function imposed on a local authority by law (hereinafter *state function*) shall be the average calculated expenditure or actual expenditure.

(2) If the expenses of a state function are covered on the basis of the figures provided by law, the principles of calculation of average expenditure or compensation for actual expenditure shall be determined by a regulation specified in subsection 4 of § 48 of this Act.

(3) If the expenses of a state function are covered are covered from a ministry budget on a case-by-case basis, the minister shall establish by a regulation:

- 1) the principles of calculation of average expenditure or compensation for actual expenditure in covering the expenses of a state function;
- 2) the procedure for submission and processing of applications for covering the expenses.

(4) The extent of covering the expenses of a state function for each year shall be determined by the state budget.

(5) The funds granted for covering the expenses of a state function shall be planned in the state budget.

(6) The explanatory memorandum to the draft state budget shall provide the information regarding the amount of funds granted for covering the expenses of each state function and the provider thereof.

[RT I, 13.03.2014, 2 – entry into force 01.01.2017]

§ 52. Use of support fund and case-by-case support

Unless the provider of support has envisaged refunding of the unused funds of the support fund or case-by-case support to the state budget, a local government may use these in the next budgetary year for the same purpose.

Chapter 5 Receipt of State Budget Revenue, Use of Funds and Assumption of Obligations

Subchapter 1 Use of State Budget Funds

§ 53. Prerequisites for use of state budget funds

(1) The area of government of a ministry shall have the right to use the state budget funds for the intended purpose and only in case the corresponding funds are prescribed in the budget and unless otherwise provided by this Act.

(2) The area of government of a ministry shall have the right to use the state budget funds only within the same budgetary year, unless otherwise provided by this Act or the state budget.

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(2¹) In case of activity based breakdown, the minister shall be entitled to change the volumes of the funds with limit between the programmes to the extent of up to five per cent of the volume of indirect costs in the expenditure model of the area of government, but not more than 0.25 per cent of all the funds with limit of the area of government. Restriction on making amendments shall be calculated separately for each program.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(3) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(4) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(5) The funds depending on revenue may be used after the accrual of the revenue, excluding the case provided for in subsection 1 of § 54 of this Act.

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(6) A state authority may use the foreign support funds received for the compensation for the made expenses and the foreign support co-financing funds for the purpose of the funds, which were used for making the compensated expenses.

(7) To use the funds provided for in the state budget as an additional allocation to the area of government of a ministry, the contract for the use of the allocation from the state budget shall be entered into between the state authority and a legal person receiving the allocation, unless otherwise provided by law or on the basis thereof.

§ 53¹. Use of funds of national support programmes

(1) The minister shall establish by a regulation the conditions and procedure for implementation of a national support programme on account the funds of the area of government of a ministry, procurement of funds from

a support programme and use of the funds procured, unless the specified conditions and procedure arise from another legal instrument.

(2) The minister may authorise a state foundation or a foundation established with state participation, a local authority or a foundation or non-profit association established by the latter to carry out an administrative duty related to implementation of a national support programme on account the funds of the area of government of a ministry, without applying subsections 2 and 3 of § 5, subsections 1 and 2 of § 6 or subsection 1 of § 14 of the Administrative Co-operation Act. Section 13 or subsection 3 of § 14 of the Administrative Co-operation Act do not apply to entry into such an administrative contract.

[RT I, 07.12.2021, 2 – entry into force 01.01.2022]

§ 54. Use of foreign support and foreign support co-financing funds prior to receipt thereof

(1) A state authority may use the foreign support and the foreign support co-financing funds, upon the consent of the Ministry of Finance, prior to the receipt thereof.

(2) If a state authority has made payments on account of the funds specified in subsection 1 of this section in a larger amount than the foreign support or the foreign support co-financing funds will be received, the state authorities or its superior ministry, and in case of payments made by the intermediary of the foreign support a ministry whose area of responsibility includes the performance of the function of the payment of the corresponding foreign support, shall cover the remaining amount from the budget funds of the state authorities or the area of government of the ministry or apply for the covering of the deficit from the reserve fund of the Government of the Republic.

(3) The procedure and conditions for the use of the funds specified in subsection 1 of this section shall be established by the minister in charge of the policy sector in the rules for the execution of payments established on the basis of subsection 4 of § 64 of this Act.

§ 55. Use of support and co-financing funds

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

The provider of the co-financing funds provided in the state budget for support or foreign support shall ensure that the recipient of the funds undertakes to use the received funds only for the purpose determined by the provider of the funds.

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

§ 56. Amendments to use of state budget funds

(1) The distribution of the funds determined by the state budget among the areas of government of the ministries, performance areas and programme activities may be amended exclusively by the amendment of the state budget or a supplementary budget, unless otherwise provided by this Act or the state budget.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(2) The Government of the Republic shall have the right to amend the breakdown of the following funds determined in the state budget:

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

1) the funds related to foreign support and co-financing;

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

2) the funds of the area of government of the Ministry of Defence for financing participation in an international military operation;

3) the funds of the area of government of a ministry related to the reorganisation or dissolution of a state authority in the area of government of a ministry;

4) the investment objects in the area of government of a ministry, without exceeding the funds prescribed for investments in the state budget.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(2¹) The minister is entitled to change the classification of the funds with a limit determined in the state budget to the extent and on the conditions provided in the state budget.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(3) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(4) The Government of the Republic shall have the right, upon the reorganisation or dissolution of a state authority, to assign the amounts unused by the state authority which will be reorganised or dissolved to the reserve fund of the Government of the Republic. The subsidies, revenue received from the economic activities of the authority and revenue received from the sale of inventories and fixed assets shall not be assigned to the reserve fund of the Government of the Republic.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(5) If upon the reorganisation or dissolution of a state authority the functions of the authority are not assigned to another state authority, the unused subsidies, revenue received from the economic activities and revenue

received from the sale of inventories and fixed assets of the reorganised or dissolved state authority shall be assigned to the state revenues.

§ 57. Use of funds related to write-off of principal amount of study loans

[Repealed – RT I, 07.07.2017, 4 – entry into force 17.07.2017]

§ 58. Use of funds in reserve fund of Government of the Republic

(1) The funds in the reserve fund of the Government of the Republic may be used for unforeseeable expenditure and investments which cannot be planned in the legislative proceeding of the draft state budget.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(1¹) The reserve fund of Government of the Republic may provide dedicated funds for financing activities approved by the Government of the Republic.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(2) The Government of the Republic decides on the allocation of the funds from the reserve fund of the Government of the Republic. Upon allocation of funds, the Government of the Republic determines the performance area in which the funds will be used.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(3) The procedure for the allocation of the funds from the reserve fund of the Government of the Republic and the use of the allocated funds shall be established by a regulation of the Government of the Republic.

(4) The Government of the Republic has the right, by a regulation specified in subsection 3 of this section, to authorise the minister in charge of the policy sector to decide on the allocation of the dedicated funds. The minister in charge of the policy sector may allocate funds only for the purposes designated by the Government of the Republic.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

§ 59. Organisation of receipt of revenue

The revenue shall be received in the liquid financial assets of the state, unless otherwise provided by law.

§ 59¹. Transfer of state budget funds

(1) The transfer of the state budget funds is the extension of the term of using the state budget funds by one budgetary year (hereinafter *transfer*).

(2) The transferred funds of the state budget may be used for the purpose determined by the state budget. The administrative breakdown of the funds may be amended upon the transfer only in case the purpose of the expenditure does not change. The distribution of the state budget funds to be transferred between the performance areas and programme activities and the administrative breakdown may be amended upon transfer if this is related to transformation or dissolution of a state authority in the area of government of a ministry, performance area or programme activity.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

(2¹) The Government of the Republic shall decide on extending the term for using the funds allocated for resolving an emergency situation, state of emergency or state of war and alleviating the impact thereof, for the following budgetary year. The Government of the Republic has the right to authorise the minister in charge of the policy sector to decide on the use of any unused funds by the regulation set out in subsection 3 of this section.

[RT I, 21.04.2020, 1 – entry into force 01.05.2020]

(3) The conditions and procedure for transfer of the state budget funds shall be established by a regulation of the Government of the Republic.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

Subchapter 2

Assumption of Obligations, Loan Granted by State and State Guarantee

§ 60. Assumption of obligations

(1) A state authority shall have the right to assume obligations only in case if the funds have been designated thereto for the performance of the obligation in the state budget or in a budget approved on the basis thereof.

(2) Unless otherwise provided by this Act, a state authority shall be prohibited to:

- 1) assume debt obligations for the state;
 - 2) grant state guarantee or other collateral;
 - 3) grant a loan;
 - 4) make donations;
 - 5) acquire financial assets, excluding participation in legal persons in private law by the state on the basis of the State Assets Act;
 - 6) conclude transactions under finance lease, award concession contracts and conclude other such transactions, unless the state budget has granted an authorisation therefor.
- [RT I, 01.07.2017, 1 – entry into force 01.09.2017]

(3) When granting the authorisation specified in clause 6 of subsection 2 of this section, the state budget shall determine:

- 1) the objective of the transaction;
- 2) the amount of the obligation assumed for the state, the amount of payments due in one budgetary year and the conditions for changing the amount of payments;
- 3) the term of obligation assumed for the state;
- 4) other essential conditions of the transaction.

(4) A minister may permit the state authorities in the area of government of a ministry to assume financial obligations for the upcoming budgetary year provided that in no upcoming budgetary year the amount of the financial obligations performed by the area of government of the ministry shall exceed 50 per cent of the funds with limit of the financing scheme for the corresponding upcoming budgetary year of the area of government of the ministry.

[RT I, 07.07.2017, 4 – entry into force 01.05.2019]

(5) On the proposal of the minister in charge of the policy sector, the Government of the Republic may increase the maximum rate of the assumption of financial obligations of the area of government of a ministry for the upcoming budgetary year, which is provided for in subsection 4 of this section, but not more than to 80 per cent of the funds with limit of the financing scheme for the corresponding upcoming budgetary year of the area of government of the ministry. The state budget may provide the Government of the Republic with the right to permit the assumption of financial obligations by the area of government of the ministry in an amount exceeding the provisions of this subsection.

[RT I, 07.07.2017, 4 – entry into force 01.05.2019]

(6) The constitutional institutions and the authorities in their area of administration shall follow subsection 4 of this section in the assumption of financial obligations for the upcoming budgetary years, unless otherwise determined by the state budget.

(7) The *Riigikogu* shall decide, for the resolution and prevention of a financial crisis that may cause difficulties related to liquidity or solvency for the financial institutions or significant disruptions in the payment and settlement systems, on the acquisition of shares and other holdings, and other financial assets and on the assumption of obligations or conclusion of financing transactions related to the amounts paid for the ensuring of financial stability of a foreign state, eurozone or a Member State thereof in an amount exceeding the provisions of the state budget. After the adoption of a resolution, the Government of the Republic shall submit to the *Riigikogu* draft state budget amendment or a draft supplementary budget. The legislative proceeding of a draft state budget amendment or a draft supplementary budget shall not hinder the implementation of the resolution of the *Riigikogu*.

§ 61. Loan granted by state and state guarantee

(1) The state may grant a loan or state guarantee:

- 1) for the performance of public duties;
- 2) to a financial institution or to secure the obligations of a financial institution in order to resolve or prevent a financial crisis that may cause difficulties related to liquidity or solvency, or significant disruptions in the payment and settlement systems;
- 3) to the persons specified in subsection 1 of § 67 of this Act, whose money is kept and invested by the state, or to secure their obligations;
- 4) to a company or to secure the obligations of a company, if the state has a majority interest in the company and if it is necessary to secure the interests of the state in the participation in such company;
- 5) for the ensuring of financial stability of a foreign state, eurozone or a Member State thereof.

(2) Granting a loan by the state shall mean granting the amount of money or credit based on a loan agreement or credit contract at the disposal of another person or acquisition of bonds issued by the borrower.

(3) A state guarantee shall mean a guarantee or other collateral granted by the state on the basis of this Act or another Act, excluding a short-term loan on securities specified in subsection 1 of § 69 of this Act and a collateral granted for the purpose of the financial risk management in the conclusion of derivative transactions related to the debt obligations of the state specified in subsection 4 of § 70 of this Act.

(4) The *Riigikogu* shall grant a loan or a state guarantee on the proposal of the Government of the Republic, otherwise provided by law. The Government of the Republic may grant a loan or on the basis of this Act a state guarantee in the amount determined pursuant to subsection 5 of this section to the persons specified in subsection 7 or to secure their obligations.

(4¹) The Government of the Republic may grant a loan or on the basis of this Act a state guarantee for a term of up to 30 years in the year to the extent of the maximum permitted balance determined by the state budget to the following persons located or operating in Estonia or to secure their obligations:

- 1) legal persons in public law;
- 2) companies in which the state has a majority interest;
- 3) foundation established by the state;
- 4) financial institutions.

[RT I, 07.07.2017, 4 – entry into force 01.01.2018]

(4²) The minister in charge of the policy sector may grant a loan on the basis of an overdraft agreement to a foundation established by the state, which is located or operating in Estonia, to the extent of the maximum permitted balance determined by the state budget and the maximum amount of loan for up to three years.

[RT I, 07.07.2017, 4 – entry into force 01.01.2018]

(5) In the determination of the maximum permitted balances specified in subsections 4¹ and 4² of this section, the amount of the granted loans, guarantees and support to be repaid, and the forecasted need of granting these shall be taken into account.

[RT I, 07.07.2017, 4 – entry into force 01.01.2018]

(6) The interest rate of a loan granted by the Government of the Republic and the minister in charge of the policy sector shall not be lower than the interest rate at which the state would be able to assume debt obligations under similar conditions at the time of entry into a loan agreement.

[RT I, 07.07.2017, 4 – entry into force 01.01.2018]

(7) [Repealed – RT I, 07.07.2017, 4 – entry into force 01.01.2018]

(8) Following the resolution by the *Riigikogu* or the Government of the Republic on granting a loan or on the basis of this Act of a state guarantee, the Ministry of Finance shall enter into the contracts necessary for granting the loan or state guarantee, conclude the transactions and organise the performance thereof.

(9) The procedure and specific conditions for applying for and granting of a loan and on the basis of this Act a state guarantee shall be established by a regulation of the Government of the Republic.

§ 62. Resolution on granting state guarantee and loan

(1) A resolution on granting a state guarantee shall contain at least the following information:

- 1) the recipient of the state guarantee or the guaranteed person;
- 2) the intended purpose or objective of the state guarantee;
- 3) the amount and currency of the state guarantee;
- 4) the term of the state guarantee;
- 5) the state guarantee premium.

(2) A resolution on granting a loan shall contain at least the following information:

- 1) the borrower;
- 2) the intended purpose or objective of the loan amount;
- 3) the size of the loan amount;
- 4) the term of the loan;

§ 63. Grant of repayable support to profit-making state agency

(1) The Ministry of Finance shall have the right, on account of the maximum permitted balance of loans and state guarantees granted by the Government of the Republic and specified in subsection 5 of § 61 of this Act, to grant repayable support to a profit-making state agency.

(2) The amount of the repayable support specified in subsection 1 of this section and the specific conditions and procedure for the payment and repayment thereof, and the amount of remuneration paid for the use of the support and the specific conditions and procedure for the payment thereof shall be decided by the minister in charge of the policy sector.

Subchapter 3 Execution of Payments of State Authorities

§ 64. Execution of payments of state authorities

(1) The Ministry of Finance shall execute the payments and settlements of the state authorities and intermediate in the payment services thereto (hereinafter *execution of payments*).

(2) A state authority shall have no current or payment account with a credit or financial institution, excluding if the Ministry of Finance has granted an authorisation therefor. When granting an authorisation, the Ministry of Finance may establish for a state authority the conditions for using such account.

(3) Unless the procedure for the receipt of the state budget revenue is determined by or on the basis of law, the minister in charge of the policy sector shall establish the procedure in the rules for the execution of payment established on the basis of subsection 4 of this section.

(4) The rules for the execution of payments shall be established by a regulation of the minister in charge of the policy sector.

(5) The Ministry of Finance shall ensure the operational continuity of the execution of payments. In case of any disruptions in the settlement systems, the Ministry of Finance is required to ensure the making of payments and settlements from the state budget.

(6) The minister in charge of the policy sector shall establish, by a regulation specified in subsection 4 of this section, the conditions for the payments from the state budget in case of any disruptions in the settlement systems and in the case specified in subsection 4 of § 66 of this Act in such way as to ensure:

- 1) the state functioning in an emergency, and in an emergency situation declared for resolving it;
[RT I, 10.03.2022, 1 – entry into force 21.03.2022]
- 2) the performance of the debt obligations of the state and other such obligations, where failure to perform the obligations may bring about the obligation to repay the debt obligations of the state before the agreed due date or threaten the assumption of the debt obligations for the state;
- 3) the payment of pensions and other social benefits;
- 4) the payment of the transferable tax to the social security funds and local governments;
- 5) the payments to the constitutional institutions and the authorities in their area of administration.

(7) Where additional state funds are needed to be used during increased defence readiness, a state of emergency, a state of war, mobilisation or demobilisation in order to resolve the defence situation, including to ensure the budgetary sustainability of the state, the Government of the Republic may determine the conditions for the payments from the state budget and of the persons specified in subsection 1 of § 67 of this Act.
[RT I, 10.03.2022, 1 – entry into force 21.03.2022]

Chapter 6 State Cash Flow and Stabilisation Reserve Fund

Subchapter 1 Management of State Cash Flow

§ 65. Management of state cash flow

(1) The management of the state cash flow shall mean the conclusion of transactions with the liquid financial assets of the state, the assumption of debt obligations for the state and the management of financial risks related to the specified activities with an objective to ensure the availability of sufficient funds for making payments.
[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(2) The liquid financial assets of the state shall mean the cash, securities and other financial assets owned or kept by the state, which do not belong to the Stabilisation Reserve Fund.

(3) The Ministry of Finance shall manage the state cash flow.

§ 66. Principles of management of state cash flow

(1) The amount of the liquid financial assets of the state and the opportunity to assume debt obligations shall be such as to ensure the making of the payments of the state and other persons specified in § 67 of this Act. In the assessment of the sufficiency of the amount of the liquid financial assets of the state and the opportunity to assume debt obligations, the probability of the realisation of the contingent liabilities of the state and the necessity to perform the payments related to the debt obligations of the state shall be taken into account.

(2) In the conclusion of transactions in cash, securities and other financial assets, the conservative investment principles shall be followed in order to ensure the liquidity of financial assets, value conservation and generating revenue.

(3) The restrictions on the assumption of obligations specified in § 60 of this Act shall not apply to the Ministry of Finance in the management of the state cash flow, unless otherwise provided by law.

(4) In case of an extensive or rapid economic decline, at the time of a financial crisis or in the event of lower receipts of revenue than planned, the minister in charge of the policy sector shall have the right to temporarily restrict the making of payments and assumption of obligations, notifying the Government of the Republic thereof. The payment conditions provided for in subsection 6 of § 64 of this Act shall be followed when making the payments in such case.

[RT I, 07.07.2017, 4 – entry into force 01.01.2020]

(5) The principles of management of the state cash flow shall be established by a regulation of the Government of the Republic.

§ 67. Keeping and investment money of other persons

(1) The Ministry of Finance shall have the right, on the basis of law or contract, to keep and invest the money of legal persons in public law, legal persons in private law founded by the state or with state participation and legal persons in private law carrying out administrative duties of the state, to execute the payments and settlements of the persons and intermediate in the payment services thereto.

(2) The Ministry of Finance shall have the right to use the money kept pursuant to subsection 1 of this section, but the Ministry shall provide the persons specified in subsection 1 of this section with an opportunity to make payments at all times on account of the funds owned by them for the performance of the functions imposed thereon by the legislation. Subsection 6 of § 64 does not apply to the making of payments. The rules for the execution of payments specified in subsection 4 of § 64 of this Act shall apply to the execution of the payments and settlements of the aforementioned persons and intermediation in the payment services thereto.

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(3) A state authority shall have the right to keep the money of another person in the case, under the conditions and pursuant to the procedure provided by law. Subsection 6 of § 64 does not apply to the making of payments of a person specified in this subsection.

(4) The Ministry of Finance shall manage the state cash flow and the cash flow related to the keeping and investment of the money of the persons specified in subsections 1 and 3 of this section on the basis of the principles specified in subsection 5 of § 66 of this Act as an integral whole, balancing the positive and negative cash flows of the persons.

Subchapter 2 Use of Liquid Financial Assets of State

§ 68. Performance of contingent liabilities

(1) The minister in charge of the policy sector shall organise the performance of the financial obligations arising from the state guarantees granted on the basis of this Act on account of the liquid financial assets of the state.

(2) The minister in charge of the policy sector shall organise the due payment of the holding contributed at the request of the international financial institutions in which the state is a member or partner or the due performance of the financial obligations arising from the bonds issued by the state thereto on account of the liquid financial assets of the state, unless otherwise provided by law.

(3) The Government of the Republic or, with the authorisation of the Government of the Republic, the minister in charge of the policy sector shall decide on the performance of such financial obligations not specified in subsection 1 of this section and arising from the security provided by the state and court judgments and rulings,

for which no funds are prescribed in the state budget and which cannot be performed on account of the funds in the reserve fund of the Government of the Republic, on account of the liquid financial assets of the state.

Subchapter 3 Debt Obligations of State

§ 69. Debt obligations of state

(1) The debt obligations of the state for the purposes of this Act shall mean the loans, overdrafts, short-term loans on securities taken, bonds issued and repurchase agreements of securities entered into for the management of the state cash flow.

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

(2) The maximum permitted balance of the debt obligations of the state shall be determined by the state budget.

(3) When determining the maximum permitted balance of the debt obligations of the state, the following shall be taken into consideration:

- 1) the balance of loans taken;
- 2) the necessity to finance the state budget expenditure, investments and financing transactions;
- 3) the necessity to perform and refinance the debt obligations of the state;
- 4) the potential necessity for granting loans;
- 5) the probability of the realisation of the contingent liabilities of the state.

(4) The maximum permitted balance of the debt obligations of the state determined by the state budget shall not apply upon the assumption of debt obligations during a state of war.

(5) The *Riigikogu* shall decide on the assumption of debt obligations for the state for the purpose of the acquisition of shares and other holdings, and other financial assets for the resolution and prevention of a financial crisis that may cause difficulties related to liquidity or solvency for the financial institutions or significant disruptions in the payment and settlement systems, or for the refinancing of debt obligations, or for the ensuring of financial stability of a foreign state, eurozone or a Member State thereof, in an amount exceeding the maximum permitted balance of the debt obligations specified in subsection 2 of this section. After the adoption of a resolution, the Government of the Republic shall submit to the *Riigikogu* draft supplementary budget or a draft state budget amendment. The legislative proceeding of a draft supplementary budget or a draft state budget amendment shall not hinder the implementation of the resolution of the *Riigikogu*.

[RT I, 21.04.2020, 1 – entry into force 01.05.2020]

§ 70. Assumption of debt obligations

(1) In the assumption of the debt obligations for the state, there shall be ensured the ratio of the financial risks and expenses related to the debt obligations, which would comply with the ability to perform the debt obligations of the state both in the short and long term.

(2) The Ministry of Finance shall be permitted to assume the debt obligations for the state within the maximum permitted balance of the debt obligations of the state specified in subsection 2 of § 69 of this Act. The *Riigikogu* shall grant, on the proposal of the Government of the Republic, an authorisation for the assumption of the debt obligations for the state in amount exceeding the specified balance. The Ministry of Finance will be entitled to enter into contracts enabling assumption of debt obligations to manage the financial risks related to the assumption of debt obligations in a total amount which exceeds the maximum permitted balance specified in subsection 2 of § 69 of this Act, provided that the balance of the debt obligations actually assumed by the state shall not, at any point, exceed the balance specified in subsection 2 of § 69 of this Act.

[RT I, 21.04.2020, 1 – entry into force 01.05.2020]

(3) The Ministry of Finance shall enter into the contracts related to the assumption of the debt obligations, conclude the transactions and organise the performance thereof.

(4) The Ministry of Finance shall manage the financial risks associated with the debt obligations of the state. The Ministry of Finance shall have the right to demand and grant collaterals for the purpose of the financial risk management in the conclusion of derivative transactions related to the debt obligations of the state.

(5) The conditions for the assumption of the debt obligations for the state shall be established by a regulation of the Government of the Republic.

(6) The principles of management of the financial risks related to the debt obligations of the state shall be established by a regulation of the Government of the Republic specified in subsection 5 of § 66 of this Act.

Subchapter 4

Stabilisation Reserve Fund

§ 71. Stabilisation Reserve Fund

(1) The Stabilisation Reserve Fund shall mean the financial reserve formed from the state funds in order to finance such expenditure, investments and financing transactions, which objective is:

- 1) the reduction of economic risks;
- 2) the prevention or mitigation of socio-economic crises;
- 3) the resolution or prevention of an emergency situation, a state of emergency, a state of war or other extraordinary situation or a crisis with material effect, or performance of the obligations provided for in a collective self-defence agreement;
- 4) the resolution and prevention of a financial crisis that may cause difficulties related to liquidity or solvency for the financial institutions or significant disruptions in the payment and settlement systems.

(2) The following shall be transferred to the Stabilisation Reserve Fund:

- 1) funds available therefor in the state budget;
- 2) funds to be entered in the Stabilisation Reserve Fund pursuant to a resolution on the distribution of the state unconsolidated cash flow surplus;
- 3) revenue received from the privatisation of state assets pursuant to law;
- 4) appropriations made to the state budget from the profits of Eesti Pank;
- 5) revenue received from administration of the Stabilisation Reserve Fund;
- 6) other funds provided by law.

§ 72. Administration of Stabilisation Reserve Fund

(1) Administration of the Stabilisation Reserve Fund is the keeping and investment of the funds of the Stabilisation Reserve Fund.

(2) The administration of the Stabilisation Reserve Fund shall be organised by the Ministry of Finance.

(3) The objective of the management of the Stabilisation Reserve Fund is to increase the value and maintain sufficient liquidity of the fund of the Stabilisation Reserve Fund in the long term following the established restrictions in order to enable the objectives specified in subsection 1 of § 71 of this Act to be achieved, if necessary.

[RT I, 22.12.2023, 2 – entry into force 01.01.2024]

(4) The principles of the administration of the Stabilisation Reserve Fund and the management of financial risks relating thereto shall be established by a regulation of the Government of the Republic.

§ 73. Use of funds of Stabilisation Reserve Fund

(1) A resolution on the use of the funds of the Stabilisation Reserve Fund shall be adopted by the *Riigikogu* on the proposal of the Government of the Republic. After the adoption of a resolution, the Government of the Republic shall submit to the *Riigikogu* a draft supplementary budget or a draft state budget amendment. The legislative proceeding of a draft supplementary budget or a draft state budget amendment shall not hinder the implementation of the resolution of the *Riigikogu*.

(2) In case of an extensive or rapid economic decline or at the time of a financial crisis, or in case of compensation for deposits provided in the Guarantee Fund Act, the Ministry of Finance may, upon the consent of the Government of the Republic, use for up to six months the securities purchased on account of the funds of the Stabilisation Reserve Fund to secure the debt obligations of the state, or grant a loan to the Guarantee Fund provided that the funds are returned with interest. The Ministry of Finance immediately notifies the *Riigikogu* about making a decision to use such right.

[RT I, 30.11.2022, 1 – entry into force 10.12.2022]

§ 74. Reporting on Stabilisation Reserve Fund

(1) The Ministry of Finance shall, not later than on the tenth working day of each quarter, submit a report to the National Audit Office, the Government of the Republic and the Finance Committee of the *Riigikogu* on the composition and value of the assets of the Stabilisation Reserve Fund as at the last working day of the previous quarter.

(2) The report specified in subsection 1 of this section shall set out at least the following:

- 1) the market value of the funds of the Stabilisation Reserve Fund and the change in the value compared to the end of the quarter preceding the accounting period and the beginning of the accounting year;
- 2) the contributions to and payments from the Stabilisation Reserve Fund as summary amounts;
- 3) the return of the Stabilisation Reserve Fund;

- 4) the overview of the investment structure of the Stabilisation Reserve Fund by financial assets, major issuers and credit institutions, credit ratings, currency and sectors;
- 5) the average duration of the Stabilisation Reserve Fund investments.

(3) The Ministry of Finance shall publish the report specified in subsection 1 of this section on its website after the session of the Government of the Republic where the report was discussed.

Chapter 7

Ensuring Financial Discipline of State Authorities

Subchapter 1

Supervision over Implementation of State Budget

§ 75. Supervision over implementation of state budget

The Ministry of Finance shall monitor the implementation of the state budget and provide an overview thereof to the Government of the Republic at least twice a year.

§ 76. Financial control system

(1) The financial control system is part of the internal control system, which comprises the planning, use and monitoring of use of the budget funds of a state authority. The objective of the financial control system is to ensure the economical, efficient, effective, legitimate and transparent use of the state budget funds.

(2) The head of a state authority shall be responsible for the implementation and efficiency of the financial control system.

Subchapter 2

Reporting

§ 77. Annual reports of state and auditing thereof

(1) The annual reports of the state shall mean the annual reports of the National Audit Office and the consolidated annual report of the state. The reports shall be prepared according to the Accounting Act. [RT I, 30.12.2015, 4 – entry into force 01.01.2016]

(2) The National Audit Office shall perform the audit of the annual accounts constituting part of the consolidated annual report of the state. The National Audit Office shall verify the lawfulness of the transactions of the state. [RT I, 30.12.2015, 4 – entry into force 01.01.2016]

(3) An audit firm appointed by the *Riigikogu* pursuant to the National Audit Office Act shall audit the annual accounts and verify the lawfulness of the transactions of the National Audit Office.

(4) The National Audit Office may, in the course of an audit or verification of the lawfulness of the transactions specified in subsection 2 of this section, rely on the provisions of the report of a sworn auditor documented for the purposes of § 54 of the Auditors Activities Act in the audit of the annual accounts of the state consolidation group entity or on the basis of the verification of the lawfulness of the transactions.

§ 78. Submission, audit and approval of annual report of state accounting entity

[Repealed – RT I, 30.12.2015, 4 – entry into force 01.01.2016]

§ 79. Audit and submission to *Riigikogu* of consolidated annual report of state

(1) The Ministry of Finance shall submit the consolidated annual report of the state to the National Audit Office not later than by 30 June of the year following the accounting year. The report submitted to the National Audit Office shall be published on the website of the Ministry of Finance immediately after the submission of the report. In the course of an audit, the Ministry of Finance may correct and amend the report.

(2) The National Audit Office shall complete the audit of the annual accounts of the consolidated annual report of the state and the verification of the lawfulness of the transactions not later than by 31 August of the year following the accounting year.

(3) The Ministry of Finance shall submit the consolidated annual report of the state together with a draft resolution regarding the distribution of the state unconsolidated cash flow surplus and the audit report of the National Audit Office published with regard to the audit of the annual accounts of the consolidated annual report

of the state and the verification of the lawfulness of the transactions to the Government of the Republic for approval within seven working days as of the receipt of the report from the National Audit Office and publish the report on its website immediately after the submission to the Government of the Republic. The Government of the Republic shall submit the approved consolidated annual report of the state to the *Riigikogu* for approval together with a draft resolution regarding the distribution of the state unconsolidated cash flow surplus. The audit report of the National Audit Office shall be enclosed to the consolidated annual report of the state.

(4) A resolution regarding the distribution of the state unconsolidated cash flow surplus shall be prepared pursuant to the provisions of the Accounting Act.

(5) [Repealed – RT I, 07.07.2017, 4 – entry into force 17.07.2017]

Chapter 8 Implementing Provisions

Subchapter 1 Transitional Provisions

§ 80. Implementation of §§ 20, 48 and 60 of this Act

(1) A regulation issued on the basis of subsection 2 of § 10 of the State Budget Act in force until the entry into force of this Act shall be effective after the entry into force of this Act in so far as it is not in conflict with this Act, until the revocation thereof by a regulation specified in subsection 5 of § 20 of this Act.

(2) A regulation established on the basis of subsection 4 of § 48 of this Act shall be applied to the distribution of the funds of the support fund planned for the area of government of a ministry in the state budget as of 1 January 2017.

(3) Subsection 3 of § 60 of this Act shall apply for the first time with regard to the 2015 State Budget Act.

§ 81. Special rules related to state budget for 2014

(1) As of the entry into force of this Act, subsection 12 of § 2 and §§ 4, 6–10, 12, 14 and 16 of the 2014 State Budget Act shall not apply.

(2) The maximum permitted total balance of the debt obligations of the state specified in subsection 2 of § 69 of this Act in 2014 shall amount to 2,500,000,000 euros.

(3) The maximum permitted balance of loans and state guarantees granted by the Government of the Republic and specified in subsection 5 of § 61 of this Act in 2014 shall amount to 610,000,000 euros.

§ 81¹. Special rules related to state budget for 2020

(1) Subsection 5 of § 33¹ of this Act shall apply for the first time with regard to the 2020 State Budget Act.

(2) The wordings of § 25¹, subsections 1, 2, 3, 5 and 6 of § 26, subsections 2 and 3 of § 29, § 30, subsections 2 and 3 of § 31, subsection 4 of § 32, §§ 33¹, 34, 34¹, 34² and 35–37, subsection 3 of § 38 and subsections 1 and 1¹ of § 58 of this Act entering into force on 1 January 2020 shall apply for the first time with regard to the 2020 State Budget Act.

[RT I, 07.07.2017, 4 – entry into force 17.07.2017]

§ 81². Establishment of support measures for alleviation of crisis relating to spread of coronavirus causing COVID-19 disease

(1) The general conditions for the support measures established due to the emergency situation on the basis of § 53¹ of this Act shall be established by a regulation of the Government of the Republic.

(2) The minister shall establish the support programmes due to the emergency situation on the basis of § 53¹ of this Act in adherence to the general conditions referred to in subsection 1 of this section.

[RT I, 21.04.2020, 1 – entry into force 22.04.2020]

§ 81³. Establishment of support programmes for alleviation of crisis relating to spread of coronavirus causing COVID-19 disease

(1) The general conditions of the support programmes for alleviation of crisis relating to the spread of coronavirus causing COVID-19 disease shall be established by a regulation of the Government of the Republic.

(2) The minister shall establish the support programmes for alleviation of crisis relating to the spread of coronavirus causing COVID-19 disease in adherence to the general conditions referred to in subsection 1 of this section.

[RT I, 17.04.2021, 1 – entry into force 18.04.2021]

§ 81⁴. Special rules related to state budget for 2022

The wordings of subsections 5, 7 and 8 of § 26 of this Act entering into force on 15 December 2021 apply for the first time with regard to the classification of the state budget for the year 2022.

[RT I, 07.12.2021, 1 – entry into force 15.12.2021]

Subchapter 2 Amendment and Repeal of Acts

§ 82.–§ 125.[Omitted from this text.]

Subchapter 3 Entry into Force of Act

§ 126. Entry into force of Act

(1) Subsection 3 of § 47, subsections 4–6 of § 48 and § 49 of this Act enter into force on 1 January 2015.

(2) Subsections 2 and 3 of § 50 and § 51 of this Act enter into force on 1 January 2017.

[RT I, 21.06.2016, 1 – entry into force 01.07.2016]

(3) Sections 108 and 120 of this Act enter into force on 1 January 2019.

(4) Subsection 3 of § 48 and § 110 of this Act enter into force on 1 January 2020.

[RT I, 21.06.2016, 1 – entry into force 01.07.2016]

¹Council Directive 2011/85/EU on requirements for budgetary frameworks of the Member States (OJ L 306, 23.11.2011, p. 41–47).